

# **AGENDA**

# SUNNYVALE BICYCLE AND PEDESTRIAN ADVISORY COMMISSION August 16, 2007

6:30 P.M.

#### **West Conference Room**

**CALL TO ORDER** 

# **ROLL CALL/CONSIDERATION OF ABSENCES**

#### **SCHEDULED PRESENTATION**

No scheduled presentation

#### **PUBLIC ANNOUNCEMENTS**

(Speakers are limited to 3 minutes for announcements of related Board/Commission events, programs, resignations, recognitions, acknowledgments)

# **CONSENT CALENDAR**

- 1.A) Approval of Draft Minutes from July 19, 2007
- 1.B) Approval of Agenda
- 1.C) Approval of 2007 Calendar

# STAFF RESPONSE TO PRIOR PUBLIC COMMENTS

Staff may provide further information or clarification for the community's benefit in response to public comments made at previous BPAC meetings. Staff will not necessarily respond to all public comments.

# **PUBLIC COMMENTS**

This category is limited to 15 minutes, with a maximum of three minutes per speaker. If your subject is not on the agenda, you will be recognized at this time; but the Brown Act (Open Meeting Law) does not allow action by Board or Commission Members. If you wish to speak to a subject listed on the agenda, you will be recognized at the time the item is being considered by the Board or Commission.

#### **PUBLIC HEARINGS/GENERAL BUSINESS**

2. DISCUSS

Study & Budget Issue Development

3. DISCUSS

Reconfiguration Guidelines for Retrofitting Streets

with Bike Lanes - Policy Alternatives

# NON-AGENDA ITEMS AND COMMENTS

BPAC ORAL COMMENTS

STAFF ORAL COMMENTS

#### **INFORMATION ONLY ITEMS**

- 4. Approved June 17, 2007 Meeting Minutes
- 5. Council Policy on Boards and Commissions
- 6. Mary Avenue Extension Draft Environmental Impact Report
- 7. Draft Community Engagement Sub-Element
- 8. BPAC Email

# **ADJOURNMENT**

# Notice to the Public:

Agenda information is available by calling Jack Witthaus at (408) 730-7330. Agendas and associated reports are also available on the City's website at http://www.sunnyvale.ca.gov/, biking.inSunnyvale.com or at the Sunnyvale Public Library, 665 W. Olive Ave., Sunnyvale, 72 hours before the meeting. Please contact the Department of Public Works Transportation and Traffic Division office at (408) 730-7415 for specific questions regarding the agenda.

Pursuant to the Americans with Disabilities Act, if you need special assistance in this meeting, please contact Jack Witthaus at (408) 730-7330. Notification of 48 hours prior to the meeting will enable the City to make reasonable arrangements to ensure accessibility to this meeting. (29 CRF 35.104 ADA Title II)

# **GUIDELINES FOR ADDRESSING THE BOARD OR COMMISSION**

# **Public Announcements – Beginning of Meeting**

- 3 minutes or less per speaker.
- Speakers are requested to give their name (address is optional).
- Recognition of a special achievement.
- Announcement of public event with definite time and date.
- Public events that are of Board/Commission interest that occur in the City annually. (Only announce one time for the year).

# Public Hearings - Order of Hearing as Follows:

- Opening remarks by the applicant (if applicable).
- Speakers are requested to give their name (address is optional).
- Anyone interested in addressing the Committee (may only speak one time).
- Closing remarks by the applicant (if applicable).
- Time limit of 3 minutes per person (to be extended at discretion of Chair). Please make comments brief and be prepared to provide new input.

#### Citizens to be Heard

- Any item relevant to the Board and/or Commission
- Speakers are requested to give their name (address is optional).
- Items not on the agenda.
- Items that do not fall within the scope of the Public Announcement section.
- Time limit of 3 minutes, 15 minutes total for this category (to be extended or continued to end of Board/Commission business, at the discretion of the Chair). Limit to one appearance during this section.

If you wish to provide the Board/Commission with copies of any handout materials you are presenting, please provide sufficient copies for each Board/Commission member, the Recording Secretary and other staff present.

Sunnyvale Bicycle and Pedestrian Advisory Commission Staff Reports August 16, 2007

# 2. Study and Budget Issue Development

This is the scheduled initial discussion of the 2008 study and budget issue candidates for the BPAC. Study and budget issues are the City's way of dealing with issues requiring considerable staff and/or financial resources to address, i.e. special studies, new capital projects, etc. Study Issues alert Council to policy issues they will be asked to consider during the next calendar year. Budget issues alert Council to possible service level increases of either an on-going (budget supplement) or one-time (budget modification) nature. The BPAC has an opportunity each year to propose a list of issues it feels are important to be addressed. The City Council considers issues from all City Boards and Commissions, citizens, Council members, and staff, and prioritizes them. Approved issues then form a major portion of the City's work program for the following year.

#### Timeline

July – Committee to brainstorm study Issue ideas.

August – Staff will prepare draft Study Issue Papers for Committee review. October – Committee will rank Study Issues for Council Consideration

November - City Council Study Issue Public Hearing

December - City Council Study Issue Workshop and Ranking

At the July 19, 2007 BPAC meeting the Commission elected to consider the following issues.

# Study Issues

- 1. Plan Line Study for Increase Bike Space (deferred by Council, 2007)
- 2. Updated/Review of the Corner Vision Triangle Municipal Code Ordinance (deferred by staff, 2007)
- 3. Homestead Road Bike Lane Hours of Operation Review (dropped by Council, 2007)
- Design Standards for Bike Lanes Adjacent to On-Street Parking (deferred by BPAC, 2007)
- 5. Revise Intersection Level of Service Policy to Incorporate Bicycle and Pedestrian Safety (deferred by BPAC, 2007)
- 6. Policy Supporting Connections to Regional Bike Facilities (new issue)
- 7. Transportation Demand Management Opportunities for Schools (new issue)
- 8. Suitable Bicycle Parking Schemes for Office Developments (new issue)

- 9. Impacts of Traffic Calming Devices on Bicyclists (new issue)
- Residential Collector Streets Speed Control (vs. traffic volume control)
   Traffic Calming Measures
- 11. Education campaign or policy development regarding safe construction zone traffic control for bicyclists and pedestrians

#### **Budget Issues**

- 1. Connections from the John Christian Trail to Lakewood and Fairwood School Bike Parking Facilities
- 2. Bicycle Locker Maintenance
- 3. Computerized, Online Bicycle Licenses.
- 4. Marketing Campaign to Encourage Bicycling
- 5. Bike to Work Day Budget.
- 6. Provision of bike racks at major community events such as the Farmer's Market or the 4<sup>th</sup> of July celebration
- 7. Enforcement Campaign of Bicycle-Related Traffic Violations, including a pedestrian right of way violation sting.

Staff has drafted descriptions of these issues for the BPAC's further consideration. These are included as Attachment 2A.

#### Recommended Action and Alternatives

This item is for discussion only. No formal action is necessary. Staff asks that the Commission confirm or amend the study and budget issue descriptions. The Commission may also elect at this time to drop any issues from further consideration.

3. Reconfiguration Guidelines for Retrofitting Streets with Bike Lanes – Policy Alternatives

This item is a 2006 City Council Study Issue, recommended by the Bicycle and Pedestrian Advisory Commission. The BPAC would like a policy to be developed regarding the allocation of street space to accommodate bicyclists. This would look at general street space allocation issues, such as lane reductions, lane narrowing, and on-street parking. A number of bicycle lane projects in the Bicycle Capital Improvement Program would require the removal of on-street parking or other roadway reconfigurations because of right-of-way constraints. In order to assure that these projects are successfully carried out, the BPAC would like Council to consider the adoption of a policy that would standardize decisions when it involves the provision of a bicycle lane, such as elimination of parking.

Staff has considered general approaches to such a policy, and developed some

general policy alternatives. The issue of attempting to "standardize" potentially controversial decisions is challenging. There likely will be many instances of opposing constituencies in controversial situations such as removal of parking, and a major challenge for developing a useful policy for decision makers is balancing the ability for the concerns of constituencies to be heard. Absolute standards are inflexible. Staff is finding it difficult to develop standards that account for all situations, and is struggling with the notion that debate over roadway configurations may be stifled with the adoption of absolute standards.

The following policy approaches are presented to the BPAC for it's consideration. Staff is seeking the BPAC's guidance. Because key staff and consultants are not available for the August BPAC meeting, and to allow BPAC members time to consider issues and alternatives with a policy, staff would like the BPAC to policy alternatives developed to date, but postpone recommendations to staff to a special meeting/study session on this issue. Staff proposes that the special meeting be held August 23, 2007, at 6:30 in the evening at a location to be determined at Sunnyvale City Hall. A special meeting is necessary to maintain the City Council's schedule for consideration of the study issue.

Policy approaches considered by staff are listed below and and detailed in Attachments 3 A, 3B, 3C, and 3D. These policy approaches are not considered to be the full range of possible alternatives. Staff welcomes BPAC input on development of a street space allocation policy.

#### Policy Approaches

- 1. "Input Based" If roadway conditions are X, then Y should occur.
- 2. "Outcome Based" X method for providing bike lanes or other bike facilities should be followed if roadway and other conditions are Y. (ex. Parking should be removed for bike lanes if parking occupancy is Z, off street parking supply is Q, traffic volumes are P, etc.)
  - a. Subset factors considered in determining roadway conditions are weighted to balance constituencies or favor a constituency, such as emphasizing bike related factors to favor bike lane installation or adopting a high threshold for removal of on-street parking to favor retention of parking.
- 3. "Council Consideration Based" Council should be involved if parking or geometric conditions are X, otherwise bike lane installation is at the discretion of staff.
- 4. "Status Quo" continue to consider bike lane projects on a case by case basis, with critical decision making factors determined based on evaluation of conditions at specific project locations.

#### Recommended Action and Alternatives

Staff recommends that the BPAC discuss policy alternatives and approaches for allocation of street space, and approve holding a special meeting on August 23, 2007 to develop a recommendation on the study issue.

#### INFORMATION ONLY REPORTS

# 4. Council Policy on Boards and Commissions

At the Chair's request, this item is for the Commission to discuss specific elements of the recently adopted Council Policy on Boards and Commissions. At the Commission Chair hearing, Assistant City Manager Robert Walker highlighted certain elements of the Policy. The BPAC Chair desires for the Commission to understand these elements, and discuss them as necessary. The BPAC considered the Council Policy on Boards and Commissions as a whole at it's July 19, 2007 meeting, and BPAC members received a copy of the policy in early July.

Policy/procedure changes announced at the B&C chair training session that the Chair would like to bring to the BPAC's attention are:

- Procedure for adding agenda items and resolving any disagreements
- Commission votes on excused absences
- Member who seconds a motion can later retract
- Only chair or appointee speaks at council hearing after BPAC action

The Chair will lead the discussion on these items. The Council Policy on Boards and Commissions is adopted policy, so action by the Commission is not appropriate.

Recommended Action and Alternatives

This item is for information only.

# 5. Mary Avenue Extension Draft Environmental Impact Report

The City will soon be releasing a draft environmental impact report (DEIR) on the Mary Avenue Extension project. Release of the draft is anticipated before the end of August, and it will be available for public comment for a minimum of 45

days. Certain Boards, Commissions, and Committees are being made aware of the document and the EIR process for their information.

The Mary Avenue Extension DEIR will describe the project purpose and describe the proposed project. The DEIR then considers the project environment and what the project does to change that environment. This technical analysis identifies "impacts" of the project, or changes to the environment. These impacts are classified as less than significant, or significant depending upon various thresholds of significance. The document then identifies whether significant impacts can be fixed – mitigated – to a less than significant level, or whether they are significant and unavoidable.

Areas that will be investigated in the Mary Avenue Extension DEIR include:

Land Use
Visual and Aesthetics
Transportation
Noise
Air Quality
Cultura Resources
Biological resources
Geology and Soils
Hydrology and Water Quality
Hazards and Hazardous Materials
Utilities and Services
Energy
Growth Inducing Impacts
Cumulative Impacts

The document will also look at alternatives to the project, and whether they better meet the project purpose or better address environmental impacts of the proposed project. The document is then released as a draft for a minimum 45 day comment period. Based on community interest, it is likely that the City will extend the comment period beyond the legally required minimum. The City will also hold public comment meetings to take official testimony on the DEIR.

Written comments and official testimony received during the public comment period are then answered in a follow on document, called the Response to Comments. This document and the DEIR comprise the Final Environmental Impact Report. This informational document is then used to assisting Council in making a decision on whether to proceed with the project.

Certain Boards, Commissions, committees are being informed but they do not formally take a position or comment. Certification of the adequacy of the document lies with the City Council, and Council is approval authority for the project. It would be contrary to Council authority for Boards and Commissions to

comment on the adequacy of a document. Individual members of the BPAC can comment on the document, but should identify themselves as BPAC members and not represent themselves as speaking for the BPAC as a body.

Recommended Action and Alternatives

This item is for information only.

# 6. Community Engagement Sub-Element

Attached (attachment 6A) for the Bicycle and Pedestrian Commission's' information is a draft of the Community Engagement Sub-Element of the General Plan. This document is being circulated by the Office of the City Manager.

Recommended Action and Alternatives

This item is for information only.

#### 7. BPAC Email

Attached.

Recommended Action and Alternatives

This item is for information only.



# DRAFT MINUTES

#### SUNNYVALE BICYCLE AND PEDESTRIAN ADVISORY COMMISSION

The Bicycle and Pedestrian Advisory Commission met at 6:35 p.m. on July 19, 2007 with Committee Chair Durham presiding. The meeting was held in the West Conference Room, City Hall, 456 West Olive Avenue, Sunnyvale.

#### **ROLL CALL**

Members Present: Raiph Durham

Kevin Jackson Thomas Mayer James Manitakos Richard Warner

**Members Absent:** Andrea Stawitcke, Patrick Grant

Staff Present:

Jack Witthaus, Transportation and Traffic Manager

Visitors:

None

# SCHEDULED PRESENTATION

There was no scheduled presentation

# PUBLIC ANNOUNCEMENTS

Jackson stated that employee transportation fairs and the Tour De Moffett Park bike ride have been successful events.

#### **CONSENT CALENDAR**

- 1.A) Approval of Draft Minutes from June 21, 2007
- 1.B) Approval of Agenda
- 1.C) Approval of 2007 Calendar

MOTION – Jackson/Warner – Approve items 1A – 1C of the Consent Calendar. Motion carried unanimously.

# STAFF RESPONSE TO PRIOR PUBLIC COMMENTS

No prior public comments

# **PUBLIC COMMENTS**

None.

# PUBLIC HEARINGS/GENERAL BUSINESS

Witthaus noted that the written staff reports had been inadvertently left out of the meeting packet, and that staff reports would therefore be delivered verbally.

# 2. Council Policy on Boards and Commissions

Witthaus gave the staff report. Jackson noted that the policy document contained formatting errors. Manitakos and Jackson suggested that further clarification of the Bicycle and Pedestrian Advisory Commission's (BPAC's) role in City operations would be helpful. Mayer suggested that the hierarchy for Commissioners to lodge complaints about Commission function should end at the City Council, not the Mayor. In response to Mayer's inquiry, staff responded that the BPAC operations were largely consistent with the policy.

No action necessary. This item was for discussion only.

# 3. Review Code of Ethics and Parliamentary Procedures

Witthaus gave the staff report. Jackson stated that Commission members may want to consider utilizing the Office of the City Attorney if they have questions regarding Brown Act compliance or ethics issues.

No action necessary. This item was for discussion only.

# 4. Study & Budget Issue Development

Witthaus gave the staff report. The BPAC discussed previous year study issues. The Commission indicated that it would consider all previous year study issues in its ranking process for this year, with the exception of a Stevens Creek Trail Policy Update, and Council Boards and Commissions Training. At Mayer's suggestion, the Commission indicated that it would like to consider a more generic policy issue regarding supporting connections to regional bike facilities. At Jackson's suggestion, the Commission indictated that it would like to consider potential study issues regarding Transportation Demand Management Opportunities for Schools, and Clarification of Suitable Bicycle Parking Schemes for Office Developments.

Mayer requested that representatives from Departments with oversight of bicyclerelated operations attend one of the next BPAC meetings to provide the BPAC with an understanding of budget responsibilities and levels for bicycle-related activities. This would assist the BPAC in considering budget issues.

Mayer suggested a study issue or a capital project to construct connections from the John Christian Trail to Lakewood and Fairwood School bike parking facilities. Mayer suggested a study issue to consider the impacts of traffic calming devices on bicyclists. Mayer suggested a study issue to make residential collector streets eligible for speed control (vs. traffic volume control) traffic calming measures. The Commission indicated it would consider these issues.

At Manitakos' suggestion, the Commission indicated that it would consider a study issue for education or policy development regarding safe construction zone traffic control for bicyclists and pedestrians. Chair Durham requested that the construction zone traffic control Standard Operating Procedure for bicycles be presented to the BPAC at a future meeting.

The Commission considered budget issues. Jackson requested a budget issue for bicycle locker maintenance. Mayer requested a budget issue for computerized, on-line bicycle licenses. Mayer noted that a group of residents would be requesting lighting of the John Christian trail adjacent to Lakewood School. Jackson requested a budget issue to fund a marketing campaign to encourage bicycling. Mayor suggested an increased budget for Bike to Work Day to \$ 5000. Manitakos suggested a budget issue to provide bike racks at major community events such as the Farmer's Market or the 4<sup>th</sup> of July celebration. Mayer suggested a budget issue to provide for an enforcement campaign of bicycle-related traffic violations. This could include a pedestrian right of way violation sting. Mayer suggested the intersection of Evelyn Avenue and Murphy as a candidate location for a sting.

No action necessary. This item was for discussion only.

#### 5. Election of Officers

Mayer nominated Jackson for Chair. Manitakos nominated Durham for Chair. Manitakos nominated Warner for Vice-chair. On a show of hands, Warner elected Vice-Chair 4-0, Warner abstaining.

On a show of hands, Jackson elected Chair 4-0, Warner abstaining. On a show of hands, Warner elected Vice-Chair 4-0, Warner abstaining.

# **NON-AGENDA ITEMS AND COMMENTS**

#### BPAC ORAL COMMENTS

Manitakos congratulated the new Chair and Vice-Chair. Jackson summarized an encounter with an AT & T employee regarding construction zone traffic controls. In response to Jackson's inquiry, staff indicated that the Bike Space study issue was proceeding, with an October 30 due date to Council. Jackson inquired about pavement maintenance on Evelyn Avenue, and requested vegetation trimming and signage at the northeast corner of Evelyn Avenue and Mary Avenue. Jackson inquired about the Mary Avenue Extension Environmental Impact Report. He requested that the Parks Department give a presentation on bike locker maintenance at the Civic Center complex. Mayer inquired of the status of an update of City Code conflicts with the State vehicle code. Mayer clarified the location of incorrectly installed bike lane signs on Reamwood Drive.

#### STAFF ORAL COMMENTS

Staff announced that the City is the recipient of a State Safe Routes to School grant for traffic control equipment in the amount of \$ 295,600.

#### INFORMATION ONLY ITEMS

None

### **ADJOURNMENT**

The meeting adjourned at 9:06 p.m. Respectfully submitted,

Jack Witthaus, Transportation and Traffic Manager

# MASTER WORK PLAN BOARDS AND COMMISSIONS CALENDAR

**Board or Commission** 

**BICYCLE AND PEDESTRIAN ADVISORY COMMITTEE** 

Calendar Year

2007

List all significant agenda items below. Include all pertinent items from the Council Study Issues Calendar.

MEETING DATE	AGENDA ITEM/ISSUE	
January 18	Utility Bill Stuffer Concepts	
February 15	Bike to Work Day Planning	
	Health and Safety Fair	
	TFCA 40%	
March 15	2007 AC Overlay/Reconstruction List (info only)	
	2007 Curb Ramp Installation List (info only)	
	Bike to Work Day Planning	
	Health and Safety Fair	
	Pedestrian Opportunities Study Review	
April 19	Draft RTC – Mary Avenue bike/ped bridge funding request	
	Bike Locker Issue	
	07/08 TDA Allocation — not on agenda because city won't be receiving funding for this	
	year due to prior year advances.	
May 17	Review of 07/08 Proposed Budget	
	Bike to Work Day debrief	
	Study Issue – Roadway Reconfiguration Guidelines	
May 29	Budget Review	
June 21	Pedestrian Safety and Opportunities Study Guidelines	
July 19	Election of Officers	
	Review Code of Ethics and Parliamentary Procedures	
	Review of Boards and Commissions Council Policy	
	Study & Budget Issue Development	
August 16	Study & Budget Issue Development	
	Study Issue – Roadway Reconfiguration Guidelines	
September 20		
October 18	Study Issue Ranking	
November 15		
December 20	2008 Work Plan	

# Potential 2008 BPAC Study Issues

1. Plan Line Study for Increase Bike Space (deferred by Council, 2006)

The Bicycle and Pedestrian Advisory Committee would like to complete a plan line study to identify the areas where increased city right-of-way will be required to accommodate bicycle lanes on all arterial and collector streets in Sunnyvale. The Bicycle Capital Improvement Program and the Sunnyvale Bicycle Plan have determined that there are a number of street segments where roadway would have to be widened to accommodate a Class II bicycle facility. This would include the following roadway segments:

- 1. Mathilda Avenue between Maude Avenue and Ahwanee Avenue
- 2. Pastoria Avenue between El Camino Real and Olive Avenue
- 3. Wolfe Road between Fremont Avenue and Maria Lane
- 4. Mary Avenue between Central expressway and Maude Avenue
- 5. Maude Avenue between Mathilda Avenue and Wolfe Road
- 6. Fair Oaks Avenue between Maude Avenue and Ahwanee
- 7. Fair Oaks Avenue between Fair Oaks Way and Weddell Drive
- 8. Ahwanee Drive from Mathilda Avenue to Lawrence Expressway

The study would occur in 2 phases. Phase 1 would identify whether additional right-of-way is required. If so, the study would identify the effected parcels, the type of land use, and the extent of property acquisition that would be required. The study would also asses the potential for property acquisition or dedication.

As a result of phase 1 of this study, City Council would determine whether to proceed with the plan line adoption process for the above noted sections.

If Council decides to proceed with plan line adoption based on the information provided in phase 1, then the study would move to phase 2. This phase would include examination of issues such as utility relocation, tree removal, median modification, street reconstruction, mapping of effected properties, the creation of non-conforming parcels, the legality of the right-of-way take, property owner compensation, extensive public outreach, and environmental impacts. This phase of the study would result in the possible adoption of plan lines for each identified segment.

 Updated/Review of the Corner Vision Triangle Municipal Code Ordinance (deferred by staff, 2006)

The Bicycle and Pedestrian Advisory Committee would like to review the relevance and adequacy of the corner vision triangle Municipal Code Ordinance. The Committee believes that visibility at street intersections and driveways is extremely important for the safety of pedestrians and bicyclists and that the current ordinance may not adequately ensure that. This issue was initiated because of a vision problem at the driveway that was constructed on Mathilda Avenue for the Cherry Orchard retail center.

3. Homestead Road Bike Lane Hours of Operation Review (dropped by Council, 2006)

The bike lane on portions of Homestead Road are currently limited to weekday daytime hours only (No Parking between 7 AM and 6PM, except saturday, sunday and holidays.) This study would asses the impacts associated with removing parking on Homestead Road in order to allow for a full time bicycle lane. In addition it will assess the impacts to bicyclists and enforcement issues associated with the existing part time status. The study will also include a parking demand assessment. It will also consider alternatives to parking removal such as travel lane removal, and visitor only parking hours (no overnight). This issue was studied and resolved by City Council at the January 27, 1998 meeting. At the request of the BPAC, this issue is being submitted for reconsideration.

4. Design Standards for Bike Lanes Adjacent to On-Street Parking (deferred by BPAC, 2006)

The Bicycle and Pedestrian Advisory Committee (BPAC) would like the City of Sunnyvale to adopt the VTA Bicycle Technical Guidelines' recommendation for bike lane design adjacent to on-street parking, in place of the Caltrans standard. The BPAC believes the Caltrans standard does not adequately account for the safety of bicyclists. The committee believes that bicycle facilities should not direct bicyclists to an area of the roadway where they wouldn't safely be without the bicycle facility.

The VTA guidance is different than the Caltrans standards in that the Caltrans standard supports narrower bike lanes adjacent to on-street parking. The ramifications of changing the City's adopted standard may be significant, unjustified, and may significantly impair the City's ability to implement its bike improvement strategy. City staff currently use the VTA Guidelines as intended, which is as a "best practice" and not an engineering standard. In fact, the VTA Guidelines conflict with City practice on parking stall widths (City practice is more generous than VTA) so effectually City practice is largely consistent with the VTA Guidelines. However, staff believes that a change to create a standard could contribute significantly to the cost of constructing bike facilities, and would require that the recommendations on future bike lanes improvements be revisited, as they are based on the Caltrans Standards. In addition, staff believes that before the standard is changed the issue should be researched to determine if there is evidence indicating that the wider bike lanes improves safety and provides any additional benefit. There may be significant liability issues associated with adoption of a new standard. To staff's knowledge, available information on the safety of wider than standard bike lane widths near parking is largely anecdotal. Staff believes this requires study, and that the City's study issue process is an appropriate channel for this issue.

5. Revise Intersection Level of Service Policy to Incorporate Bicycle and Pedestrian Safety (deferred by BPAC, 2006)

This Study Issue would examine the City's intersection Level of Service (LOS) policies to improve consideration for pedestrian and bicycle safety. Measures that improve LOS for automobiles, including the introduction of dedicated right-turn lanes, or multiple left turn lanes degrade safety for both pedestrians and bicyclists. As part of this study, the City could consider including special design features such signage and pavement markings to increase safety for bikes and pedestrians. The City could also consider allowing exemptions and/or modifications from the current LOS policy for certain street classifications, in order to better meet the safety concerns for bikes and pedestrians.

Any changes to the current LOS policy would require a General Plan Amendment.

6. Policy Supporting Connections to Regional Bike Facilities (new issue)

This study issue would consider policy alternatives for connections to regionally significant bicycle facilities such as the Stevens Creek Trail, the Mary Avenue/Route 280 Bicycle Footbridge, or VTA-designated Cross-County Bicycle Corridors. Policy alternatives to be considered could describe the level of effort or priority for designating connections or constructing improvements to provide connections.

7. Transportation Demand Management Opportunities for Schools (new issue)

This study would look at appropriate levels of resources for the City to invest in encouraging transportation demand management for schools within the City. The study would look at interfaces between school district and City operations, and opportunities for the City to invoke regulations or encourage transportation demand management to school commuters. The outcome of the study would be recommendations for policy, actions, and resources for a transportation demand management program targeted at City schools.

8. Suitable Bicycle Parking Schemes for Office Developments (new issue)

This issue stems from concern that bicycle parking facilities allowed under current guidance, particularly from the VTA Bicycle Guidelines, can result in facilities that are easily converted to other non-bicycle-related facilities, or otherwise in elimination or reduction of initially required bicycle parking. For example, bike storage rooms are allowed as a means of meeting bicycle parking requirements, but these areas often are not made apparent to bicycle commuters

or are converted to other uses. This study would examine bicycle parking schemes with "staying power", as well as the City's current practice for monitoring the maintenance of bicycle parking subsequent to approval and construction of office developments. The outcome of the study would be new standards for allowed bicycle parking facilities in office developments.

9. Impacts of Traffic Calming Devices on Bicyclists (new issue)

This issue would describe the range of traffic calming devices and evaluate these devices with respect to "bicycleability". The objective would be to identify devices that could cause a potential hazard to bicyclists. The study would result in recommendations for alteration of devices to improve bicycle-friendliness, or prohibition of the implementation of certain devices.

10. Residential Collector Streets Speed Control (vs. traffic volume control)
Traffic Calming Measures

This study would consider the impact of allowing traffic calming measures on residential collector streets for the purpose of speed control. Perspectives of traffic flow, emergency vehicle access, traffic diversion, effectiveness, impact to adjacent residences, and other factors would be considered. The purpose of the study would be to consider whether traffic calming devices should be allowed on collector streets, and if so what types of devices should be allowed.

11. Education campaign or policy development regarding safe construction zone traffic control for bicyclists and pedestrians

This study would evaluate the City's current procedures, jurisdiction, and resources for construction zone traffic controls related to bicycles and pedestrians. The implementation and effectiveness of controls would be characterized. Stemming from this evaluation would be recommendations on changes to current policy and procedures, as well as methods to improve controls and compliance with control regulations.



# **MINUTES**

#### SUNNYVALE BICYCLE AND PEDESTRIAN ADVISORY COMMISSION

The Bicycle and Pedestrian Advisory Commission met at 6:30 p.m. on June 21, 2007 with Committee Chair Durham presiding. The meeting was held in the West Conference Room, City Hall, 456 West Olive Avenue, Sunnyvale.

#### **ROLL CALL**

Members Present: Ralph Durham

Patrick Grant Kevin Jackson Thomas Mayer James Manitakos Andrea Stawitcke

**Members Absent:** Richard Warner (excused)

Staff Present:

Dieckmann Cogill, Sr. Transportation Planner

Visitors:

Arthur Schwartz

# SCHEDULED PRESENTATION

There was no scheduled presentation

# **PUBLIC ANNOUNCEMENTS**

Jackson thanked Cogill for her work as a the BPAC liason, and creditied Witthaus and Cogill for creating a cooperative relationship between staff and the bicycling community.

# CONSENT CALENDAR

- 1.A) Approval of Draft Minutes from May 17, 2007
- 1.B) Approval of Draft Minutes from May 29, 2007
- 1.C) Approval of Agenda
- 1.D) Approval of 2007 Calendar

MOTION – Jackson/Mayer – Approve items 1A – 1D of the Consent Calendar.

Motion carried unanimous	IV.	١.
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#### STAFF RESPONSE TO PRIOR PUBLIC COMMENTS

No prior public comments

# **PUBLIC COMMENTS**

Durham reported that the countdown pedestrian signals were not working properly on Frances Street at Evelyn.

# **PUBLIC HEARINGS/GENERAL BUSINESS**

 Pedestrian Safety and Opportunities Study – Tools and Design Guidelines Section

Cogill presented staff report and request BPAC comments and suggestions.

Mayer stated that buffer strips for sidewalks are very important for pedestrian comfort and safety. He also stated that there should be some discussion about safe pedestrian treatment for L shaped intersections. He also requested discussions about Lighted Crosswalks that can be seen by parallel traffic, to warn right turning motorists to yield to pedestrians. He also stated that a 4 foot median refuge seems narrow and asked that staff look into the justification for that minimum requirement. Lastly he mentioned that litter and debris often collect in a median refuge area and asked that the study consider ways to eliminate that problem.

Jackson stated that for Table 2, Page 9, the categories of P and N seem very similar. He also requested that the report include adequate information about bulb-outs to make sure they are safe for bicyclists.

Mayer also requested that the following phrase be included in the study "Safe passage for all modes of travel must come before capacity considerations for any one mode".

Jackson requested that the consultant working on the project attend a BPAC meeting if possible.

#### **Public Comment**

Driveway design should be revised to eliminate any lip between the asphalt and the driveway edge.

# No action necessary. This item was for discussion only.

#### **NON-AGENDA ITEMS AND COMMENTS**

#### BPAC ORAL COMMENTS

Jackson thanked staff for the prompt removal of the Mary Avenue Bulb-out. He also requested that staff bring target dates for the Borregas Avenue bridge project to the next meeting.

Manitakos also thanked staff for the removal of the Mary Avenue bulb-out. He also stated that there is a bike rack at Lowes that is improperly installed against a wall.

Grant commented that the Evelyn Avenue bicycle lane is a great success and he has see increased bicycle ridership already. He recommended that the hedges on Mary be trimmed back to at least one or two feet back from the roadway.

Mayer asked when the no parking signs on Wolfe Rd and the Tasman bike bypass are going to be fixed. He also stated that the bike lanes in the Tasman Crossing neighborhood as routinely blocked by construction equipment and parking and filled with dirt and debris.

The Commission thanks Cogill for her work with the commission and the bicycle community in Sunnyvale.

STAFF ORAL COMMENTS

Cogill announced that the Evelyn Ave bike lanes are almost complete.

# **INFORMATION ONLY ITEMS**

None

#### **ADJOURNMENT**

The meeting adjourned at 8:00 p.m. Respectfully submitted,

Dieckmann Cogill, Senior Transportation Planner

# **BUDGET ISSUE SUMMARY FORM**

Budg	et Issue Title:
	ections from the John Christian Trail to Lakewood and Fairwood School Bike ng Facilities
Depa	rtment: Public Works
1.	Issue Summary (briefly describe the budget issue):
	truction of pathways to connect between the John Christian bicycle and strian Trail to bicycle parking facilities at Lakewood and Fairwood elementary bls.
2.	Is the budget issue a: PROJECT X OPERATING
3.	If the issue is operating, specify the change in service objective(s) that would result (from what, to what). If the issue is a project, write N/A.
N/A	
4.	Note the issue's relationship to the appropriate general plan goal, policy, and/or action statement. (Briefly explain significant needs and expected benefits, noting possible outcome from postponement.)
	Support a variety of transportation modes. This project would support use of the Christian Trail for bicycle commuting to school.
5.	Origin of issue: Council

6.	Projected cost (list rough annual cost of budget item):			
	Operating Issue	\$	(Annual Operating Costs)	
	Capital/Project	\$ <u>100,000</u> \$	(Project Cost) (Associated Annual Operating Costs)	
APPR	ROVED BY:	City Manager	 	
		,9		

# **BUDGET ISSUE SUMMARY FORM**

Budg	get Issue Title:
Bicyc	cle Locker Maintenance
Depa	artment: Parks and Recreation
1.	Issue Summary (briefly describe the budget issue):
Creat	te a task for bicycle locker maintenance at City facilities, and provide resources.
2.	Is the budget issue a: PROJECT OPERATING X
3.	If the issue is operating, specify the change in service objective(s) that would result (from what, to what). If the issue is a project, write N/A.
This	would create a new service objective.
4	Note the inquely relationship to the companyints general plan and maliaus
4.	Note the issue's relationship to the appropriate general plan goal, policy, and/or action statement. (Briefly explain significant needs and expected benefits, noting possible outcome from postponement.)
done	, Support a variety of transportation modes. Bicycle locker maintenance has been on a relatively ad hoc basis. Creation of a task would direct resources to tenance and allow for monitoring of resources required and applied.
5.	Origin of issue: Council (Councilmember)       Staff         General Plan Outside Request Board or Commission X       X         Arts Bicycle Adv. X Bldg. Code Appeals       Code Appeals         CCAB Heritage Pres Library       Personnel

Planning\_\_\_

0.	r rojected cost (iii	st roug	ii aiiiiuai COSi	. Oi budget itelli	<b>)-</b>	
,	Operating Issue	\$	2,500	_ (Annual Opera	ating Costs)	
	Capital/Project	\$ \$		_ (Project Cost) _ (Associated A	nnual Operati	ng Costs)
APPR	OVED BY:	011				
BUDG	BET ISSUE SUMMA	-	Manager RM			Date
Budge	et Issue Title:					
Comp	outerized, Online Bio	cycle Li	censes.			
Depai	<b>rtment:</b> Publi	ic Safet	у			
1.	Issue Summary (i	briefly o	describe the b	oudget issue):		
	project would imple es and tracking of re				ne issuance	of bicycle
2.	Is the budget issu	ıe a:	PROJECT_	<u>x</u> c	PERATING _	

3.	If the issue is operating, specify the change in service objective(s) that would result (from what, to what). If the issue is a project, write N/A.
N/A	
4.	Note the issue's relationship to the appropriate general plan goal, policy, and/or action statement. (Briefly explain significant needs and expected benefits, noting possible outcome from postponement.)
C3.5	Support a variety of transportation modes.
5.	Origin of issue: Council (Councilmember ) Staff   General Plan Outside Request Board or Commission X   Arts Bicycle Adv. X Bldg. Code Appeals   CCAB Heritage Pres. Library   H&HS Parks & Rec. Personnel   Planning Planning

6.	6. Projected cost (list rough annual cost of budget item):			
	Operating Issue	\$	(Annual Operating Costs)	
	Capital/Project	\$ <u>300,000</u> \$ <u>5,000</u>	(Project Cost) (Associated Annual Operating Costs)	
APPF	ROVED BY:			
		City Manager	Date	

# **BUDGET ISSUE SUMMARY FORM**

Budg	et Issue Title:					
Marke	eting Campaig	n to Encoura	age Bicycling			
Depa	rtment:	Office of the	e City Manager			
1.	Issue Summ	ary (briefly	describe the bu	ıdget issue):		
purpo	•	gn would in	an alternative volve marketing			•
2.	Is the budge	t issue a:	PROJECT_	<u>(                                    </u>	PERATING _	
3.	If the issue is operating, specify the change in service objective(s) tha would result (from what, to what). If the issue is a project, write N/A.					
N/A						
4.	and/or actio	n statemen	nship to the ap t. (Briefly expl e outcome fron	ain significant	t needs and e	
C3.5	Support a varie	ety of transpo	ortation modes.			
5.	General Plai	n Outsi	de Request de Request cle Adv. X age Pres s & Rec	Board or Con	$\overline{X}$	

6.	Projected cost (li	st rough annual cost	of budget item):
	Operating Issue	\$	(Annual Operating Costs)
	Capital/Project	\$ <u>100,000</u> \$	(Project Cost) (Associated Annual Operating Cos
	OVED DV		
APPR	ROVED BY:	City Manager	Date

6.

# **BUDGET ISSUE SUMMARY FORM**

Budge	et Issue Title:					
Provis the 4 <sup>th</sup>	sion of bike ra	acks at major ration	community ev	ents such as t	ne Farmer's Ma	arket or
Depai	rtment:	Public Works	S			÷
1.	Issue Summ	ary (briefly d	lescribe the bu	dget issue):		
	purpose of po lown costs.	rtable bike ra	cks for use at o	ommunity ever	nts, ongoing set	up and
2.	Is the budge	et issue a:	PROJECT_	OPERA	ring <u>X</u>	
3.					vice objective oject, write N/A	
This w	vould be a nev	v service obje	ctive.			
4.	and/or actio	n statement.	•	ain significant	eral plan goal, needs and ex nt.)	
C3.5 S	Support a vari	ety of transpo	rtation modes.			
5.		n Outsid Bicycl	(Coun le Request le Adv. X age Pres	Board or Com Bldg. Co	mission X de Appeals	<del></del>

H&HS	Parks & Rec
Planning	

Personnel\_\_\_

6.	Projected cost (list rough annual cost of budget item):				
	Operating Issue	\$3,000	(Annual Operating Costs)		
	Capital/Project	\$\$	(Project Cost) (Associated Annual Operating Costs)		
APPR	ROVED BY:	City Manager	Date		

# **BUDGET ISSUE SUMMARY FORM**

Budget Issue Title:					
Bike to Work Day Budget.					
Department: Public Works					
1. Issue Summary (briefly describe the budget issue):					
This issue would create a task for Bike to Work Day budget at a funding level of \$5,000.					
2. Is the budget issue a: PROJECT OPERATING X					
3. If the issue is operating, specify the change in service objective(s) that would result (from what, to what). If the issue is a project, write N/A.					
Bike to Work Day support activities are currently provided under a Program 115 operating task to Develop, Coordinate and Manage Bicycle/Pedestrian/Livable Communities Plans/Projects/Programs. There is no specific task for Bike to Work Day. Typically the City invests approximately \$ 1,000 on the event for staff time and materials. This would create a separate subtask for Bike to Work Day and budget the event costs at \$ 5,000.					
Note the issue's relationship to the appropriate general plan goal, policy, and/or action statement. (Briefly explain significant needs and expected benefits, noting possible outcome from postponement.)					
C3.5 Support a variety of transportation modes.					
5. Origin of issue: Council (Councilmember) Staff					

General Plan	_ Outside Request	_ Board or Commission X
Arts	Bicycle Adv. X	Bldg. Code Appeals
CCAB	Heritage Pres.	Library
H&HS	Parks & Rec.	Personnel
Planning		

6.	Projected cost (lis	st rough annual cost	of budget item):
	Operating Issue	\$	(Annual Operating Costs)
	Capital/Project	\$ \$	(Project Cost) (Associated Annual Operating Costs)
APPF	ROVED BY:		
		City Manager	Date

# **BUDGET ISSUE SUMMARY FORM**

	et Issue Title:
	cement Campaign of Bicycle/Pedestrian Related Traffic Violations, including a strian right of way violation sting.
Depar	rtment: Public Safety
1.	Issue Summary (briefly describe the budget issue):
bicycle	would provide resources for a limited time, focused enforcement campaign of e related traffic violations, such as wrong way bicycle riding, jaywalking and vehicle right of way violations.
2.	Is the budget issue a: PROJECT OPERATING X
3.	If the issue is operating, specify the change in service objective(s) that would result (from what, to what). If the issue is a project, write N/A.
This w	vould increase the level of service of traffic enforcement for a limited time.
4	Note the increase relationship to the appropriate general plan goal, policy
4.	Note the issue's relationship to the appropriate general plan goal, policy, and/or action statement. (Briefly explain significant needs and expected benefits, noting possible outcome from postponement.)
	and/or action statement. (Briefly explain significant needs and expected

6.	Projected cost (lis	t rough annual cost o	of budget item):
	Operating Issue	\$	(Annual Operating Costs)
	Capital/Project	\$ <u>50,000</u> \$	(Project Cost) (Associated Annual Operating Costs)
APPR	ROVED BY:	City Manager	 Date

# Input Based Bike Retrofit Policy

**Goal:** City streets should be retrofitted with bicycle lanes where practical to enhance the safety and efficiency of the overall street network for bicyclists, pedestrians, and motor vehicles.

#### **Traffic Volumes**

- Bike lanes should be considered on all streets with ADTs over 10,000.
- Bike lanes may be considered on streets with ADTs between 2,001 and 9,999.
- Bike lanes are not considered warranted for streets with ADTs below 2,000.
- The number of travel lanes may be reduced on roadway segments and intersections provided the General Plan buildout peak hour level of service at signalized intersections is maintained at LOS D or better.

#### Lane Widths

For bike lane retrofit projects:

- Bike lanes must conform to MUTCD width standards.
- Vehicle travel lanes must be at least 10' wide for (1) streets under 2,000 ADT or (2) middle lanes on collector or arterial streets.
- Vehicle travel lanes must be at least 11' wide for curb and inside lanes on collector and arterial streets.
- Turn lanes must be 10' wide
- Where no bike lanes are provided on streets over 2,000 ADT, consider Share the Road signs and Shared Lane arrows or specialized bike route guide signs.
- Sidewalks and crosswalks must meet current ADA standards.

Please note these are special criteria for bike lane retrofit projects only. The City still strives to achieve MUTCD standard lane widths for bike lanes and motor vehicle travel lanes when feasible.

#### **Parking**

- Removal of Parking. On street parking may be removed provided there is available parking supply either off-street or on-street to accommodate 115% of the observed parking demand within a reasonable walk (500 feet) of the adjacent uses. Parking usage and supply must be determined by survey during peak periods of demand on weekends and weekdays.
- Reasonable Walk. On streets with ADTs over 3,000, a reasonable walk must include an ADA compliant route (sidewalks, crosswalks, curb ramps, etc..). (for example, crossing Wolfe Road midblock is not considered a "reasonable walk," even though it is only 50 feet wide)
- Shared Use. Time of day shared use of roadway space between bike lanes and parking is permitted under this policy provided the "removal of parking" and "reasonable walk" criteria are met. Parking restrictions are limited to 2 time periods per week.

#### Right of Way

• The City may acquire private property to widen streets for bike lanes provided "reasonable" or City "planning" setbacks can be maintained. Require ROW dedication for new development projects along streets where bike lanes identified in the City Bikeways study.

#### **Public Opinion**

• A public opinion poll must be conducted of all properties along the bike lane frontage where (1) parking, loading, or travel lanes are removed, or (2) ROW acquisition is required. A 35% response rate is required. Otherwise, the opinion poll will be repeated once.

#### **Priority**

• The City shall utilize the priority system for bike lane projects as specified in the *Sunnyvale Bicycle CIP study, November 2000*.

### **Decision Authority**

- The decision to install bike lanes may be exercised by the City Transportation and Traffic Manager, unless the project involves (1) the conversion of parking/loading areas to bike lanes, (2) the removal of a travel lane, or (3) ROW acquisition. In such cases, the decision must be made by the City Council at a public hearing.
- Fast track Provision: If less than 20% of the poll respondents oppose the conversion of parking, loading, ROW acquisition, or travel lanes to bike lanes, then staff shall have the discretion to proceed with the bike project without a City Council approval.

#### Other Treatments

In areas where bike lanes are not practical, enhancing the visibility of cyclists on collector and arterial streets though the designation of bike routes should be considered. Examples of bike route enhancements include bike route signs, pavement legends, and bike detection at intersections.

# Outcome Based Bike Retrofit Policy

**Existing Policy:** Maximize the provision of bicycle and pedestrian facilities.

**Proposed policy:** Utilize existing street rights of way or acquire street rights of way to equitably provide for motor vehicle, bicycle, and pedestrian traffic and motor vehicle parking, based on standards of traffic volume, parking utilization, cost and complexity.

Subset A - Constituency Favoring Policy

Proposed policy: Utilize existing street rights of way or acquire street rights of way to equitable provide for motor vehicle, bicycle, and pedestrian traffic and motor vehicle parking, emphasizing bicycle rider stress, bicycle/pedestrian collision history, and bikeway gap closure/connectivity in the decision-making process.

#### Standards:

The higher the stress, # of collisions, or gap closure/connectivity the less factors like volume, LOS, and parking occupancy are considered

#### **Decision Authority**

- The decision to install bike lanes and/or pedestrian facilities may be exercised by the City Transportation and Traffic Manager if the project does not effect any other travel mode or involve significant expense. (Examples: no travel lane removal, no parking removal, no landscape removal, no road widening)
- The decision to install bike lanes and/or pedestrian facilities shall be made by the City Council if the project requires modification of roadway capacity, parking supply, landscaping or road rights of way.

Outcome Based Policy - Standards Options for Installation of Bike Lanes and/or Pedestrian Facilities

Method of Installation	Bike/Ped Facility Emphasis	Emphasis on	Mid range
		Roadway/Parking/Landscape	
		Constituencies	
Eliminate Travel Lanes,	1. Traffic volume standard:	1. Traffic volume standard:	1. Traffic volume standard:
Install Bike Lanes	Signalized intersection LOS	VPHPL = less than or equal to $360$	Signalized intersection LOS equal to
	equal to General Plan policy		General Plan policy (D for City
	(D for City streets, E for	2. Parking Utilization Standard:	streets, E for CMP streets)
	CMP streets)	Parking not present, or parking	
		utilization is greater than 20%	2. Parking Utilization Standard:
	2. Parking Utilization	occupancy at peak times	Parking not present, or parking
	Standard: parking not		utilization is greater than 20%
	present or utilization greater	<b>3. Cost:</b> Construction cost/mile <	occupancy at peak times
	than 20% at peak occupancy	\$ 250,000, 80% of funding from	
		outside sources	<b>3. Cost</b> : Construction cost/mile: < \$
	3. Cost: Construction		250,000
	cost/mile: < \$ 400,000 (2007	4. Complexity: City of	
	(\$\$)	Sunnyvale is only involved	4. Complexity: Two or less
		agency, public support > 55%	involved agencies, public support
	4. Complexity: Three or	from formal balloting of affected	gauged as mixed from community
	less involved agencies, public	residents/property owners (35%	outreach
	support gauged as mixed	minimum return)	
	from community outreach		

				г
Partially Eliminate On	1. Traffic volume standard:	1. Traffic volume standard:	1. Traffic volume standard: ADT	
Street Parking (Parking	<b>ADT</b> > 2,000	ADT > 5,000	> 2,000	
Removal on One Side				
of the Street, or	2. Parking Utilization	2. Parking Utilization Standard:	2. Parking Utilization Standard:	
Alternating Parking	Standard: On street parking	Peak parking occupancy less than	Peak parking occupancy less than	
Removal), Install Bike	may be removed provided	20%. One side parking if 60% or	35%. One side parking if 60% or	
Lanes	there is available parking	greater of parking demand is on	greater parking demand is on one	
	supply either off-street or on-	one side of the street	side of the street and a reasonable	
	street to accommodate 115%		walk to parking is available walk	
	of the observed parking	<b>3. Cost:</b> Construction cost/mile: <	(500 feet, of the adjacent uses. On	
	demand within a reasonable	\$ 250,000 (2007 \$\$)	streets with ADTs over 3,000, a	
	walk (500 feet, of the		reasonable walk must include an	
	adjacent uses. Parking usage	4. Complexity: City of Sunnyvale	ADA compliant route (sidewalks,	
	and supply must be	is only involved agency, public	crosswalks, curb ramps, etc).	
	determined by survey during	support $> 55\%$ from formal		
	peak periods of demand on	balloting of affected	<b>3. Cost:</b> Construction cost/mile: < \$	
	weekends and weekdays.	residents/property owners (35%	400,000 (2007 \$\$)	
	Reasonable Walk. On streets	minimum return)		
	with ADTs over 3,000, a		4. Complexity: Three or less	
	reasonable walk must include		involved agencies, public support >	
	an ADA compliant route		55% from formal balloting of	
	(sidewalks, crosswalks, curb		affected residents/property owners	
	ramps, etc).		(35% minimum return)	
	3. Cost: Construction			
	cost/mile: < \$ 400,000 (2007			
	(\$\$)			
	4. Complexity: Three or			
	less involved agencies, public			
	support gauged as mixed		(	
	from community outreach			

Daytime Restrict	1 Treffic volume standard:	1 Troffic volume standard.	1 Troffic volume standard.
Parking, Install Part	ADT > 2.000	ADT > 5.000	> 2.000
Time Bike Lanes			
	1. 2. Parking Utilization	2. Parking Utilization Standard:	2. Parking Utilization Standard::
	Standard: Available	Daytime utilization < 20%	Peak parking occupancy less than
	daytime parking supply		35%. One side parking if 60% or
	either off-street or on-	<b>3. Cost:</b> Construction cost/mile: <	greater parking demand is on one
	street to accommodate	\$ 250,000 (2007 \$\$)	side of the street and a reasonable
	115% of the observed		walk to parking is available walk
	parking demand within a	4. Complexity: City of Sunnyvale	(500 feet, of the adjacent uses. On
	reasonable walk (500 feet,	is only involved agency, public	streets with ADTs over 3,000, a
	of the adjacent uses.	support > 55% from formal	reasonable walk must include an
	Reasonable Walk. On	balloting of affected	ADA compliant route (sidewalks,
	streets with ADTs over	residents/property owners (35%	crosswalks, curb ramps, etc).
	3,000, a reasonable walk	minimum return)	
	must include an ADA		<b>3. Cost:</b> Construction cost/mile: < \$
	compliant route		400,000 (2007 \$\$)
	(sidewalks, crosswalks,		
	curb ramps, etc).		4. Complexity: Three or less
			involved agencies, public support
	3. Cost: Construction		gauged as mixed from community
	cost/mile: < \$ 400,000 (2007		outreach
	(\$\$)		
	4. Complexity: Three or		
	less involved agencies, public		
	support gauged as mixed		
	from community outreach		

Widen Roadway, Provide Bike Lanes	1. Traffic volume standard: ADT > 10,000	1. Traffic volume standard: ADT > 10,000	1. Traffic volume standard: ADT > 10,000
	2. Parking Utilization	2. Parking Utilization Standard:	2. Parking Utilization Standard:
	Standard: Off street parking	Parking utilization greater than	Parking utilization greater than 35%
	supply insufficient to	20% at peak occupancy	at peak occupancy.
	street demand	<b>3. Cost:</b> Construction cost/mile: <	3. Cost: Construction cost/mile: < \$
		\$ 1 million (2007 \$\$)	1.5 million (2007 \$\$)
	3. Cost: Construction		
	cost/mile: < \$ 2 million (2007)	4. Complexity: City of	4. Complexity: Three or less
	(\$\$)	Sunnyvale is the only public	involved agencies, No right of way
		agency involved. No right of way	acquisition required. No major
	4. Complexity: Required	acquisition required. No major	utility relocation required. Public
	Right of way suitable and	utility relocation required. Public	support greater than 55% based on
	easily acquired. Minor utility	support greater than 66% based on	balloting of affected residents,
	relocation, drainage. Public	balloting of affected residents,	businesses and property owners
	support greater than 51%	businesses and property owners	(35% return).
	based on balloting of affected	(35% return).	
	residents, businesses and		
	property owners (35%		
	return). BPAC support.		

-	1. Traffic volume standard:	1. Traffic volume standard:	1. Traffic volume standard:
Signalized intersection LOS		Signalized intersection LOS equal	Signalized intersection LOS equal to
equal to General Plan policy		to General Plan policy (D for City	General Plan policy (D for City
(D for City streets, E for		streets, E for CMP streets)	streets, E for CMP streets)
CMP streets)			
		2. Parking Utilization Standard:	2. Parking Utilization Standard:
2. Parking Utilization		Parking utilization greater than 35	
Standard: Parking		% at peak occupancy	<b>3. Cost:</b> Construction cost/mile: < \$
utilization greater than 20% at	o at		400,000 (2007 \$\$)
peak occupancy		<b>3. Cost:</b> Construction cost/mile: <	
		\$ 250,000 (2007 \$\$)	4. Complexity: Three or less
3. Cost: Construction			involved agencies. No major utility
cost/mile: < \$ 400,000 (2007		4. Complexity: City of	relocation required. Public support
<b>\$\$</b> )		Sunnyvale is the only public	greater than 55% based on balloting
		agency involved. No major utility	of affected residents, businesses and
4. Complexity: Three or		relocation required. Public	property owners (35% return).
less involved agencies, public	olic	support greater than 66% based on	
support gauged as mixed		balloting of affected residents,	
from community outreach.		businesses and property owners	
Minor utility relocation		(35% return).	
redinited			

Mailleaill Noauway		1. Traffic volume standard:	1. Traffic volume standard: ADT
Configuration, Provide Shared Lane	vide   ADT > 5,000	ADT > 2,000  2. Parking Utilization Standard:	> 5,000
Improvements	2. Parking Utilization	No on-street parking present or	2. Parking Utilization Standard:
-	Standard: No on-street	parking occupancy < 20% at peak	No on-street parking or parking
	parking present	period	occupancy < 35 % at peak period
	3. Cost: Construction	3. Cost: Construction cost/mile: <	<b>3. Cost:</b> Construction cost/mile: < \$
	cost/mile: < \$ 400,000 (2007	\$ 100,000 (2007 \$\$)	250,000 (2007 \$\$)
	(44)	4 Complexity: Three or less	4 Complexity: Three or less
	4 Complexity: Three or	involved agencies Public support	involved agencies multic support
	43	greater than 51% based on	gained as mixed from community
-	support greater than 55%	balloting of affected residents,	outreach
	based on balloting of affected	businesses and property owners	
	residents, businesses and	(35% return).	
<del></del>	property owners (35%		
	return).		
Provide Bike	1. Traffic volume standard:	1. Traffic volume standard:	1. Traffic volume standard: ADT
Boulevard/Guide Sign	ign   ADT <2,000, residential	ADT <2,000, residential streets	<2,000, residential streets only
improvements,	streets only	only	
Maintain Roadway			2. Parking Utilization Standard:
Configuration	2. Parking Utilization	2. Parking Utilization Standard:	parking demand not considered
	Standard: parking demand	parking demand not considered	
	not considered		<b>3. Cost:</b> Construction cost/mile: < \$
		<b>3. Cost:</b> Construction cost/mile: <	250,000 (2007 \$\$)
-	3. Cost: Construction	\$ 100,000 (2007 \$\$)	
	cost/mile: < \$ 400,000 (2007		4. Complexity: Three or less
	(\$\$)	4. Complexity: : Three or less	involved agencies, public support
		involved agencies, Public support	gauged as mixed from community
	4. Complexity: Three or	greater than 55% based on	outreach
	less involved agencies, public	balloting of affected residents,	

support gauged as maked from community outreach	property owners (35% return).	

# Council Consideration Based Bike Retrofit Policy

### Staff Authority

Lane removal for volumes (existing and projected) under 360 VPLPH, parking removal for peak daytime occupancies under 35%, time restrictions for peak daytime occupancies under 50%, road widening if right of way acquisition is not needed, sharrows for all other conditions.

All projects requiring capital funding would be subject to Council capital budget authority.

## Council Authority

Lne removal for volumes (existing and projected) over 360 VPLPH, parking removal for peak occupancies over 35%, road widening if right of way acquisition is not needed,

# Status Quo Bike Retrofit Policy

Status Quo Approach: Bike lane projects affecting other travel modes or on-street parking are pursued according to the Bicycle Capital Improvement Program prioritization and ability to compete for outside grant funding. All methods of bike lane installation are evaluated against traffic conditions, roadway configurations, and community input, and a staff recommendation for a most reasonable alternative is presented to Council, with supporting information on the recommendation and alternatives. Evaluation criteria developed for the Bicycle Opportunities Study, Bicycle Capital Improvement Program and other traffic engineering industry sources are considered for reference, but are not utilized as standards. Council directs the action to be taken.



## **MINUTES**

### SUNNYVALE BICYCLE AND PEDESTRIAN ADVISORY COMMISSION

The Bicycle and Pedestrian Advisory Commission met at 6:30 p.m. on June 21, 2007 with Committee Chair Durham presiding. The meeting was held in the West Conference Room, City Hall, 456 West Olive Avenue, Sunnyvale.

### **ROLL CALL**

Members Present: Ralph Durham

Patrick Grant Kevin Jackson Thomas Mayer James Manitakos Andrea Stawitcke

**Members Absent:** Richard Warner (excused)

**Staff Present:** 

Dieckmann Cogill, Sr. Transportation Planner

**Visitors:** 

Arthur Schwartz

## SCHEDULED PRESENTATION

There was no scheduled presentation

# **PUBLIC ANNOUNCEMENTS**

Jackson thanked Cogill for her work as a the BPAC liason, and creditied Witthaus and Cogill for creating a cooperative relationship between staff and the bicycling community.

## **CONSENT CALENDAR**

- 1.A) Approval of Draft Minutes from May 17, 2007
- 1.B) Approval of Draft Minutes from May 29, 2007
- 1.C) Approval of Agenda
- 1.D) Approval of 2007 Calendar

MOTION – Jackson/Mayer – Approve items 1A – 1D of the Consent Calendar.

### Motion carried unanimously.

## STAFF RESPONSE TO PRIOR PUBLIC COMMENTS

No prior public comments

### **PUBLIC COMMENTS**

Durham reported that the countdown pedestrian signals were not working properly on Frances Street at Evelyn.

## **PUBLIC HEARINGS/GENERAL BUSINESS**

 Pedestrian Safety and Opportunities Study – Tools and Design Guidelines Section

Cogill presented staff report and request BPAC comments and suggestions.

Mayer stated that buffer strips for sidewalks are very important for pedestrian comfort and safety. He also stated that there should be some discussion about safe pedestrian treatment for L shaped intersections. He also requested discussions about Lighted Crosswalks that can be seen by parallel traffic, to warn right turning motorists to yield to pedestrians. He also stated that a 4 foot median refuge seems narrow and asked that staff look into the justification for that minimum requirement. Lastly he mentioned that litter and debris often collect in a median refuge area and asked that the study consider ways to eliminate that problem.

Jackson stated that for Table 2, Page 9, the categories of P and N seem very similar. He also requested that the report include adequate information about bulb-outs to make sure they are safe for bicyclists.

Mayer also requested that the following phrase be included in the study "Safe passage for all modes of travel must come before capacity considerations for any one mode".

Jackson requested that the consultant working on the project attend a BPAC meeting if possible.

#### **Public Comment**

Driveway design should be revised to eliminate any lip between the asphalt and the driveway edge.

No action necessary. This item was for discussion only.

### **NON-AGENDA ITEMS AND COMMENTS**

### BPAC ORAL COMMENTS

Jackson thanked staff for the prompt removal of the Mary Avenue Bulb-out. He also requested that staff bring target dates for the Borregas Avenue bridge project to the next meeting.

Manitakos also thanked staff for the removal of the Mary Avenue bulb-out. He also stated that there is a bike rack at Lowes that is improperly installed against a wall.

Grant commented that the Evelyn Avenue bicycle lane is a great success and he has see increased bicycle ridership already. He recommended that the hedges on Mary be trimmed back to at least one or two feet back from the roadway.

Mayer asked when the no parking signs on Wolfe Rd and the Tasman bike bypass are going to be fixed. He also stated that the bike lanes in the Tasman Crossing neighborhood as routinely blocked by construction equipment and parking and filled with dirt and debris.

The Commission thanks Cogill for her work with the commission and the bicycle community in Sunnyvale.

• STAFF ORAL COMMENTS Cogill announced that the Evelyn Ave bike lanes are almost complete.

## **INFORMATION ONLY ITEMS**

None

<u>ADJOURNMENT</u>

The meeting adjourned at 8:00 p.m.

Respectfully submitted,

Dieckmann Cogill, Senior Transportation Planner